1 2 3 4 5 6 IN THE UNITED STATES DISTRICT COURT FOR THE 7 WESTERN DISTRICT OF WASHINGTON AT SEATTLE 8 UNITED STATES OF AMERICA. 9 Civil No. Plaintiff, 10 v. **COMPLAINT FOR PERMANENT** 11 RITA I. JOHNSON, individually and d/b/a INJUNCTION AND OTHER 12 Equity Preservation Association, **EQUITABLE RELIEF** 13 Defendant. The United States of America, plaintiff, for its Complaint states as follows. 14 15 **Nature of Action** 16 1. The United States brings this complaint to enjoin Rita I. Johnson, individually and 17 doing business as Equity Preservation Association or through any other entity, and any other 18 persons in active concert or participation with her, from directly or indirectly: 19 (a) Organizing, promoting, marketing, or selling any tax shelter, plan or arrangement 20 that advises or assists customers to attempt to violate the internal revenue laws or unlawfully evade the assessment or collection of their federal tax liabilities, 21 including her corporation sole program; 22 (b) Making false statements about the allowability of any deduction or credit, the excludability of any income, or the securing of any tax benefit by the reason of 23 participating in any tax shelters, plans or arrangements; 24 (c) Instructing, advising or assisting others to violate the tax laws, including to evade the payment of taxes; 25 (d) Engaging in conduct subject to penalty under 26 U.S.C. § 6700, i.e., by making or furnishing, in connection with the organization or sale of an shelter, plan, or 26 arrangement, a statement the defendant knows or has reason to know to be false 27 or fraudulent as to any material matter under the federal tax laws; Complaint 28 (Civ. No. ) -1-

- (e) Engaging in any conduct that interferes with the administration and enforcement of the internal revenue laws; and
- (f) Engaging in any activity subject to penalty under the Internal Revenue Code.
- 2. An injunction is warranted based on Johnson's continuing conduct as a promoter of a tax-fraud scheme. If not enjoined, Johnson's continuing actions will result in the Internal Revenue Service having to devote scarce resources to attempt to locate and investigate Johnson's customers, who by participation in Johnson's scheme have erroneously stopped filing accurate federal income tax returns and paying their federal income taxes. Johnson's actions, if not stopped, may result in penalties and other civil and criminal sanctions being imposed on those customers.

#### **Jurisdiction and Venue**

- 3. Jurisdiction is conferred on this Court by 28 U.S.C. §§ 1340 and 1345, and §§ 7402(a) and 7408 of the Internal Revenue Code of 1986 (26 U.S.C.) ("Code").
  - 4. Venue is proper in this Court pursuant to 28 U.S.C. § 1391.

#### **Authorization**

5. This action has been requested by a delegate of the Secretary of Treasury and commenced at the direction of a delegate of the Attorney General of the United States, pursuant to Code §§ 7402 and 7408.

## **Defendant**

6. Rita I. Johnson resides and works in Gig Harbor, Washington.

## **Defendant's Activities**

- 7. Johnson conducts business through an entity known as Equity Preservation Association.
- 8. Johnson markets a program or arrangement known as a "corporation sole" as a means to evade the reporting and payment of federal income taxes, as well as a means to conceal assets and thereby evade estate and inheritance taxes and IRS collection efforts.

9. Corporations sole are authorized under the laws of some states to enable religious
leaders to hold property and conduct business for the benefit of the religious entity (as opposed
to the benefit of the office holder, or entity creator, himself). Rev. Rul. 2004-27, 2004-1 C.B.
625, 626. Title to property that vests in the office holder as a corporation sole passes to the
successors to the office by operation of law (not to the office holder's heirs). The purpose of a
corporation sole is to ensure continuity of ownership of property dedicated to the benefit of a
religious organization.

- 10. Corporations sole do not bestow a special tax status on their creators. However, Johnson falsely tells customers that her corporations sole provide significant tax advantages and can eliminate or reduce customers' federal tax liabilities. Johnson markets her corporation sole program as a tax dodge.
- 11. In order to receive special tax status, an entity must independently qualify as a religious or charitable organization under Code § 501(c)(3). Johnson falsely tells customers that her corporations sole do not have to qualify under that statute in order to enjoy tax-exempt status.
- 12. Johnson falsely advises customers that they can treat their corporations sole as a "church" with no tax-return filing requirement, and yet can control and use the assets and income of the corporation sole for their own personal benefit.
- 13. Johnson falsely advises participants that corporations sole that are used for the participants' personal benefit are tax exempt, do not need to file tax returns of any kind, and do not need to keep records.
- 14. Johnson falsely advertises that customers who have a corporation sole can assign their income to the entity and thereby transform taxable individual income into nontaxable income of the corporation sole.
- 15. Johnson falsely states that a corporation sole can be engaged in any occupation, business or profession, and that all earnings therefrom are tax exempt, and that no tax return need be filed.

- 16. Johnson touts participating in her corporation-sole program as a mechanism that enables participants to conceal assets and income from creditors.
- 17. Johnson's promotional literature lists the following purported benefits of the corporation-sole program:
  - You can legally generate income without any reporting requirements.
  - A corporation sole is recognized by the IRS as a Section 508 non-profit entity.
  - You can eliminate any interference with inheritance and can pass on all your assets to your family without probate or taxation.
  - You can protect your assets from unnecessary government interference and taxation.
  - Your corporation sole can be used to hold all your property (including homes, automobiles and RV's) and protect it from liens, levies, seizures and confiscation from events arising as a result of your personal actions.
- 18. Johnson's statements about the tax benefits associated with the corporations sole are false or fraudulent.
- 19. The effect of Johnson's corporation-sole promotion is that participants live in the same residence and operate the same business, as they did before joining the program. Under the program participants' living expenses are paid from the participants' earnings just as they were before creating the corporation sole. Participants receive the full benefit of, and have full control over, all corporation-sole funds. The only substantive change in the participants' regular business and lifestyle activities is the purported benefit of no taxation.
- 20. The corporations sole that Johnson markets are operated for the benefit of the owner, are devoid of economic substance and are shams for federal tax purposes. The program constitutes an improper assignment of income and a fraudulent transfer of assets.
- 21. Johnson markets the program through word of mouth and in personal meetings with customers. She charges customers \$2,500 to \$3,500 to purchase her corporation-sole program. The IRS has identified over 100 persons who have either purchased or participated in Johnson's program.

- 22. Johnson has promoted her corporation-sole program for at least the past four years. Johnson has continued to promote her program despite after being notified that she is subject to an Code §§ 6700 and 7408 investigation. She has refused to cooperate in the investigation.
- 23. The corporation-sole program is identified in the IRS's annual consumer alert of tax scams that taxpayers are urged to avoid. (*See* http://www.irs.gov/newsroom/article/0,,id=136337,00.html.)
- 24. Johnson is affiliated with Joseph O. Saladino and Richard M. Blackstock. Saladino and Blackstock have been permanently enjoined from promoting similar corporation-sole programs, by orders entered on January 25, 2005 (*United States v. Saladino*, case no. 2:04cv2100-FMC, U.S. Dist. Ct., C.D. of California), and March 21, 2005 (*United States v. Blackstock*, case no. 04cv253-TCK, U.S. Dist. Ct., N.D. of Oklahoma), respectively. Those court orders are available at <a href="http://10.173.2.10/tax/txdv05030.htm">http://10.173.2.10/tax/txdv05142.htm</a>.

# Count I Injunction under Code § 7408 for violations of Code § 6700

- 25. The United States incorporates by reference the allegations contained in paragraphs 1 through 24.
- 26. Code § 7408 authorizes a court to enjoin persons who have engaged in conduct subject to penalty under Code § 6700 from engaging in further such conduct or any other conduct subject to penalty under the Code.
- 27. Code § 6700 imposes a penalty on any person who organizes or sells a plan or arrangement and in connection therewith makes a statement with respect to the allowability of any deduction or credit, the excludability of any income, or the securing of any tax benefit by participating in the plan or arrangement that the person knows or has reason to know is false or fraudulent as to any material matter.
- 28. Johnson organizes and sells a tax-fraud program. In organizing and selling her program, Johnson makes statements regarding the tax benefits associated with participation in Complaint (Civ. No. )

the program that she knows are false or fraudulent as to material matters within the meaning of Code § 6700.

29. Unless enjoined by this Court, Johnson is likely to continue to organize and sell her corporation-sole program and other tax-fraud programs.

## Count II Injunction under Code § 7402

- 30. The United States incorporates by reference the allegations contained in paragraphs 1 through 29.
- 31. Code § 7402 authorizes Courts to issue injunctions as may be necessary or appropriate for the enforcement of the internal revenue laws.
- 32. Johnson, through the actions described above, has engaged in conduct that interferes substantially with the administration and enforcement of the internal revenue laws.
- 33. Johnson's conduct results in irreparable harm to the United States and the United States has no adequate remedy at law. Johnson's conduct is causing and will continue to cause substantial revenue losses to the United States Treasury, much of which may be unrecoverable.
- 34. Unless Johnson is enjoined, the IRS will have to devote substantial time and resources to identify and locate her customers, and then construct and examine those persons' tax returns and liabilities. The burden of pursuing individual customers may be an insurmountable obstacle, given the IRS's limited resources.
- 35. If Johnson is not enjoined, she likely will continue to engage in conduct that obstructs and interferes with the enforcement of the internal revenue laws.

# **Relief Sought**

WHEREFORE, the United States prays for the following relief:

A. That the Court find that Johnson has engaged in conduct subject to penalty under Code § 6700, and that injunctive relief is appropriate under Code § 7408 to prevent Johnson, and any business or entity through which she operates, and anyone acting in concert with her, from engaging in further such conduct;

B. That the Court find that Johnson has engaged in conduct that interferes with the
enforcement of the internal revenue laws, and that injunctive relief against Johnson, and any
business or entity through which she operates, and anyone acting in concert with her, is
appropriate to prevent the recurrence of that conduct pursuant to the Court's powers under Code
§ 7402(a);

- C. That the Court, pursuant to Code §§ 7402 and 7408, enter a permanent injunction prohibiting Johnson, individually and doing business through Equity Preservation Association or any other entity, and her representatives, agents, servants, employees, attorneys, and those persons in active concert or participation with her, from directly or indirectly:
  - Organizing, promoting, marketing, or selling any tax shelter, plan or arrangement that advises or assists taxpayers to attempt to violate the internal revenue laws or unlawfully evade the assessment or collection of their federal tax liabilities, including her corporation sole program;
  - (2) Making false statements about the allowability of any deduction or credit, the excludability of any income, or the securing of any tax benefit by the reason of participating in any tax shelter, plan or arrangement;
  - (3) Instructing, assisting, or advising or assisting others to violate the tax laws, including to evade the payment of taxes;
  - (4) Engaging in conduct subject to penalty under Code § 6700, *i.e.*, by making or furnishing, in connection with the organization or sale of an abusive shelter, plan, or arrangement, a statement Johnson knows or has reason to know to be false or fraudulent as to any material matter under the federal tax laws; and
  - (5) Engaging in any other conduct that interferes with the administration and enforcement of the internal revenue laws; and
  - (6) Engaging in any activity subject to penalty under any other section of Code.
- D. That this Court, pursuant to Code § 7402, enter an injunction requiring Johnson to contact by mail (or by e-mail, if an address is unknown) all persons and entities who have previously purchased her corporation-sole scheme or any other tax shelters, plans, arrangements or programs, and inform those persons and entities of the Court's findings concerning the falsity of Johnson's prior representations and attach a copy of the permanent injunction against Johnson, and to file with the Court, within 20 days of the date the permanent injunction is entered, a certification signed under penalty of perjury stating that she has done so; Complaint (Civ. No. )

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E. That this Court, pursuant to Code § 7402, enter an injunction requiring Johnson to produce to counsel for the United States her complete customer list, including the names, addresses, e-mail addresses, telephone numbers, and social security or tax identification numbers, of all persons and entities who have purchased her corporation-sole scheme or any other tax plans, arrangements or programs, and to file with the Court, within 20 days of the date the permanent injunction is entered, a certification that she has done so;

- F. That this Court order that the United States is permitted to engage in post-judgment discovery to ensure compliance with the permanent injunction;
- G. That this Court retain jurisdiction over this action for purposes of implementing and enforcing the final judgment; and
  - H. For such other and further relief as this Court may deem proper and just.

Dated: December 14, 2005.

JOHN MCKAY United States Attorney

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